

# **IMPORTANT – THIS COMMUNICATION AFFECTS YOUR PROPERTY**

## **TOWN AND COUNTRY PLANNING ACT 1990 (AS AMENDED BY THE PLANNING AND COMPENSATION ACT 1991) ENFORCEMENT NOTICE – MATERIAL CHANGE OF USE**

1. THIS NOTICE is issued by the South Lakeland District Council ("the Council") because it appears to them that there has been a breach of planning control, within paragraph (a) of Section 171A(1) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

2. **THE LAND TO WHICH THE NOTICE RELATES:**

Lingwood, Middle Fell Gate Caravan Park, Grange over Sands, Cumbria LA11 7QA. hereafter referred to as ("The Land") as shown edged red for identification purposes only on **plan No. 1** attached to this Notice.

3. **THE MATTERS WHICH APPEAR TO CONSTITUTE THE BREACH OF PLANNING CONTROL:**

- I. The material change of use of land from woodland to that for the stationing of a caravan used for residential purpose (The Caravan) as shown in photograph (1) attached to this notice, and open domestic storage with associated operational development comprising of external structures in the form of timber decking, and, facilitated by the construction and formation of a concrete base and;
- II. Installation of a foul drainage system and;
- III. The levelling, formation and grading of the land for the provision of pitches for a further 4 caravans as shown in photograph 1 attached to this notice, and;
- IV. The installation of underground services of water pipes, electrical cables and electrical hook up points and foul drainage pipes to 5 designated caravan pitches and;
- V. The carrying out of excavations and laying of stone to form road and parking area and the installation of large limestone boulders to form rockery planting areas;
- VI. The excavation of top soil and subsoil to form large landscape bunds and mounds of earth.

4. **REASONS FOR ISSUING THIS NOTICE:**

The unauthorised development at Lingwood caravan park, Middlegate farm, Grange over sands, is an unsustainable location for residential development in the form of caravans being in open countryside, outside any settlement and remote from services, facilities, and the public transport system contrary to policy CS1.1, CS 1.2 and policy CS4, and accessed only by a narrow twisting lanes where additional traffic adds to highway danger.



Overall the identified breaches of planning control are detrimental to the fine character of this area of open countryside.

The clearing of woodland and the unauthorised development has had a detrimental and adverse visual impact on the character of the surrounding landscape and has opened up views of the existing caravan park. The development is of such a scale and form that it would not be possible to adequately mitigate the harm caused by means of planting and landscaping.

The scale and number of trees removed does not support to conserve and enhance existing trees and woodland.

The extent of the engineering works, siting of the static caravan and the laying of substantial amounts of hard core has created an area of landscape which is alien and discordant with the rural character of the surrounding area.

The new access track and hard-core laid on the land, represents an incursion into open countryside, contributing to an increasingly domestic appearance of the immediate locality, to the detriment of the rural character of the area. Without sufficient justification, the erosion of the rural landscape caused by the track is contrary to Policy CS8.2 of the adopted South Lakeland Core Strategy. The objectives of policy CS8.2 are similar to those in paragraph 17 of the NPPF.

The Local Planning Authority does not consider that planning permission should be granted because planning conditions could not overcome these objections to the development

The Works are therefore contrary to:-

CS1.1 – *Sustainable Development* – safeguard the essential character and appearance of conservation areas ensure high quality, appropriate design to retain distinctive character and sense of place

CS1.2 – *The Development Strategy* - The majority of development will located within development boundaries with only a very small proportion, 11% located in the Open Countryside.

CS4 – *Cartmel Peninsul*, promote the vitality and viability of Grange over Sands town centre and protect and enhance the diverse character and local distinctiveness of the area and promote high quality and locally distinctive design.

CS7.4 – *Rural economy* - Favourable consideration is to be given to suitable employment-related development in rural areas where the proposal:-

- is of a scale in keeping with its surroundings;
- is not detrimental to the character or appearance of the landscape or settlement; and
- does not give rise to unacceptable levels of traffic.
- 

CS7.6 – *Tourism* - particular emphasis is placed on the need to broaden the range of accommodation provided. Development should be of an appropriate scale and be located where the environment and infrastructure can accommodate the visitor impact.

CS8.1 – *Green Infrastructure* - states that proposals should ensure green infrastructure is incorporated into new developments, particularly where it can be used to mitigate the negative impacts of the development.

CS8.2 – *Protection and Enhancement of Landscape and Settlement Character* states that development proposals should be informed by and be sympathetic to

the distinctive character landscapes identified in the Cumbria Landscape Character Guidance and Toolkit.

CS8.4 – Biodiversity - states that all development proposals should protect, enhance, and restore the biodiversity and geodiversity value of land and buildings.

CS8.10 – Design - siting, design, scale and materials of all developments should be of a character which maintains or enhances the quality of the landscape.

CS10.1 – *Transport Impact of New Development* - requires that development be designed to reduce the need to travel and to maximise the use of sustainable forms of transport.

### **Saved Policies of the South Lakeland Local Plan:**

T6 – *Tourism* - States that extensions to existing caravan sites will only be permitted where there is no impact on the conservation of the landscape, and the capacity of the surrounding road system and protection of wildlife, archaeological and geological features.

S18 – *Trees* - Need to balance the relationship between trees and buildings.

### **National Planning Policy Framework (NPPF):**

Para 17 – Core planning principals.

Para 28 – Rural Economy.

Para 109 – Protect and enhance the natural environment.

## **5. WHAT YOU ARE REQUIRED TO DO:**

The Council requires the specified steps to the parts of the land listed below to be taken to alleviate the effect of the works which were carried out without planning permission.

- (a) Cease the use of The Caravan (as shown in photograph (1) attached to this notice), for residential purpose and associated uses, external ancillary domestic storage and remove the caravan from the land. Cease the use of the land for open storage and remove from the land domestic items and domestic chattels.
- (b) Dismantle the structural additions to The Caravan including the timber decking and associated supports, and remove all the materials from the land.
- (c) Disconnect and seal off the foul drainage system and foul treatment plant associated with the caravan and disconnect and remove the water, electric services and hook up point associated with The Caravan.
- (d) Break up and remove from site the concrete base and compacted sub-base of stone used in connection with The Caravan.
- (e) Remove the materials produced by the dismantling as identified in b, c and d above from site and restore the area to its condition before the laying of the concrete base including grading the area and seeding it with grass.



- (f) Grub up the stone that has been laid and spike harrowed into the ground, to the additional 4 caravan pitches and surrounding areas within the red line area and remove from site, (as indicated in photo 1 attached to this notice).
- (g) Dismantle the large rockery areas and remove all stone and boulders associated from The Land.
- (h) Dig up, grub up and remove from The Land the stone that has been laid to create the road.
- (i) Cease using The Land for the storage of building equipment and building materials including stone, masonry and timber and remove all these materials from The Land.
- (J) Disconnect and seal off at least 1 metre below ground level the foul drainage systems, electrical cables and water pipes, and remove from site the electric hook up points, serving the other pitches.
- (k) Restore and regrade the land to a uniformed gradient across the whole area of the land, and replant the land with native broadleaf trees, spaced at 3 metres between each tree.

The time for compliance for steps a, b, c, d, e, h, is 12 months.


The time for compliance for steps f, g, i, j, is 8 months

The time for compliance for step k, at the next available planting season (1<sup>st</sup> Nov to 31<sup>st</sup> March) following compliance with items a, b, c, d, e, f, g, h, i, j.

## 6. WHEN THIS NOTICE TAKES EFFECT:

This Notice takes effect on 28<sup>th</sup> November 2016 unless an appeal is made against it beforehand.

Dated 26<sup>th</sup> October 2016

Signed.....

Debbie Storr

Director of Policy and Resources.

On behalf of:-

South Lakeland District Council of South Lakeland House  
Lowther Street  
KENDAL  
Cumbria LA9 4UQ

## **ANNEX**

### **YOUR RIGHT OF APPEAL**

You can appeal against this notice, but any appeal must be received, or posted in time to be received, by the Secretary of State Planning Inspectorate before the date specified in paragraph 6 of the Notice.

You must submit to the Secretary of State either when giving notice of appeal or within 14 days of the Secretary of State giving notice so requiring a written statement specifying the grounds on which you are appealing against the enforcement notice and stating briefly the facts on which you are proposing to rely in support of each of those grounds.

### **WHAT HAPPENS IF YOU DO NOT APPEAL**

If you do not appeal against this Enforcement Notice, it will take effect on the date specified in paragraph 6 of the Notice and you must then ensure that the required steps for complying with it, and for which you may be held responsible are taken within the period specified in paragraph 6 of the Notice. Failure to comply with an Enforcement Notice, which has taken effect, can result in prosecution and / or remedial action by the Council.

## RELEVANT STATUTORY PROVISIONS RELATING TO THIS ENFORCEMENT NOTICE

### PLEASE READ THESE NOTES CAREFULLY

#### **171A - Expressions used in connection with enforcement**

(1) For the purposes of this Act –

- (a) carrying out development without the required planning permission or;
- (b) failing to comply with any condition or limitation subject to which planning permission has been granted,

constitutes a breach of planning control.

(2) For the Purposes of this Act –

- (a) the issue of an enforcement notice (defined in section 172); or
- (b) the service of a breach of condition notice (defined in section 187A),

constitutes taking enforcement action.

(3) In this Part “planning permission” includes permission under Part III of the 1947 Act, of the 1962 Act or of the 1971 Act.

#### **171B – Time Limits**

- (1) Where there has been a breach of planning control consisting in the carrying out without planning permission of building, engineering, mining or other operations in, on, over or under land, no enforcement action may be taken after the end of the period of four years beginning with the date on which the operations were substantially completed.
- (2) Where there has been a breach of planning control consisting in the change of use of any building to use as a single dwellinghouse, no enforcement action may be taken after the end of the period of four years beginning with the date of the breach.
- (3) In the case of any other breach of planning control, no enforcement action may be taken after the end of the period of ten years beginning with the date of the breach.
- (4) The preceding subsections do not prevent –
  - (a) the service of a breach of condition notice in respect of any breach of planning control if an enforcement notice in respect of the breach is in effect; or
  - (b) taking further enforcement action in respect of any breach of planning control if, during the period of four years ending with that action being taken, the local planning authority have taken or purported to take action in respect of that breach.

#### **172 – Issue of enforcement notice**

- (1) The local planning authority may issue a notice (in this Act referred to as an “enforcement notice”) where it appears to them-
  - (a) that there has been a breach of planning control; and
  - (b) that it is expedient to issue the notice, having regard to the provisions of the development plan and to any other material considerations.
- (2) A copy of an enforcement notice shall be served –
  - (a) on the owner and on the occupier of the land to which it relates; and
  - (b) on any other person having an interest in the land, being an interest which, in the opinion of the authority, is materially affected by the notice.
- (3) The service of the notice shall take place –
  - (a) not more than twenty-eight days after its date of issue; and



- (b) not less than twenty-eight days before the date specified in it as the date on which it is to take effect

### **173 – Contents and effect of notice**

- (1) An enforcement notice shall state –
  - (a) the matters which appear to the local planning authority to constitute the breach of planning control; and
  - (b) the paragraph of section 171A(1) within which, in the opinion of the authority, the breach falls.
- (2) A notice complies with section (1)(a) if it enables any person on whom a copy of it is served to know what these matters are
- (3) An enforcement notice shall specify the steps which the authority require to be taken, or the activities which the authority requires to cease, in order to achieve, wholly or partly, any of the following purposes.
- (4) Those purposes are –
  - (a) remedying the breach by making any development comply with the terms (including conditions and limitations) of any planning permission which has been granted in respect of the land, by discontinuing any use of the land or by restoring the land to its condition before the breach took place; or
  - (b) Remedying any injury to amenity which has been caused by the breach.
- (5) An enforcement notice may, for example, require –
  - (a) the alteration or removal of any buildings or works;
  - (b) the carrying out of any building or other operations;
  - (c) any activity on the land not to be carried on except to the extent specified in the notice; or
  - (d) the contour of a deposit of refuse or waste materials on land to be modified by altering the gradients of its sides.
- (6) Where an enforcement notice is issued in respect of a breach of planning control consisting of demolition of a building, the notice may require the construction of a building (in this section referred to as a “replacement building”) which, subject to subsection (7), is as similar as possible to the demolished building.
- (7) A replacement building –
  - (a) must comply with any requirement imposed by any enactment applicable to the construction of the buildings;
  - (b) may differ from the demolished building in any respect which, if the demolished building had been altered in that respect, would not have constituted a breach of planning control;
  - (c) must comply with any regulations made for the purposes of this subsection (including regulations modifying paragraphs (a) and (b)).
- (8) An enforcement notice shall specify the date on which it is to take effect and, subject to sections 175(4) and 289(4A), shall take effect on that date.
- (9) An enforcement notice shall specify the period at the end of which any steps are required to have been taken or any activities are required to have ceased and may specify different periods for different steps or activities; and where different periods apply to different steps or activities, references in this Part to the period for compliance with an enforcement notice, in relation to any step or activity, are to the period at the end of which the step is required to have been taken or the activity is required to have ceased.

(10) An enforcement notice shall specify such additional matters as may be prescribed, and regulations may require every copy of an enforcement notice served under section 172 to be accompanied by an explanatory note giving prescribed information as to the right of appeal under section 174.

(11) Where –

- (a) an enforcement notice in respect of any breach of planning control could have required any buildings or works to be removed or activity to cease, but does not do so; and
- (b) all the requirements of the notice have been complied with,

then, so far as the notice did so require, planning permission shall be treated as having been granted by virtue of section 73A in respect of development consisting of the construction of the buildings or works or, as the case may be, the carrying out of the activities.

(12) Where –

- (a) an enforcement notice requires the construction of a replacement building; and
- (b) all the requirements of the notice with respect to that construction have been complied with,

Planning permission shall be treated as having been granted by virtue of section 73A in respect of development consisting of that construction.

#### **173A – Variation and Withdrawal of enforcement notices**

(1) The local planning authority may –

- (a) withdraw an enforcement notice issued by them; or
- (b) waive or relax any requirement of such notice and, in particular, may extend any period specified in accordance with section 173(9).

(2) The powers conferred by subsection (1) may be exercised whether or not the notice has taken effect.

(3) The local planning authority shall, immediately after exercising the powers conferred by subsection (1), give notice of the exercise to every person who has been served with a copy of the enforcement notice or would, if the notice were re-issued, be served with a copy of it.

(4) The withdrawal of an enforcement notice does not affect the power of the local planning authority to issue a further enforcement notice.

#### **174 – Appeal against enforcement notice**

1) A person having an interest in the land to which an enforcement notice relates or a relevant occupier may appeal to the Secretary of State against the notice, whether or not a copy of it has been served on him.

(2) An appeal may be brought on any of the following grounds—

- (a) that planning permission ought to be granted for the development to which the notice relates or, as the case may be, that a condition or limitation alleged in the enforcement notice not to have been complied with ought to be discharged;
- (b) that those matters have not occurred
- (c) that the matters (if they occurred) do not constitute a breach of planning control;
- (d) that at the date when the notice was issued, no enforcement action could be taken in respect of any breach of planning control which may be constituted by those matters;
- (e) that copies of the enforcement notice were not served as required by section 172;
- (f) that the steps required by the notice to be taken, or the activities required by the notice to cease, exceed what is necessary to remedy any breach of planning control which may be



constituted by those matters or, as the case may be, to remedy any injury to amenity which has been caused by any such breach;

(g) that any period specified in the notice in accordance with section 173(9) falls short of what should reasonably be allowed.

(3) An appeal under this section shall be made either-

- (a) by giving written notice of the appeal to the Secretary of State before the date specified in the enforcement notice as the date on which it is to take effect; or
- (b) by sending such notice to him in a properly addressed and pre-paid letter posted to him at such time that, in the ordinary course of post, it would be delivered to him before that date

(4) A person who gives notice under subsection (3) shall submit to the Secretary of State, either when giving the notice or within the prescribed time, a statement in writing—

- (a) specifying the grounds on which he is appealing against the enforcement notice; and
- (b) giving such further information as may be prescribed.

(5) If, where more than one ground is specified in that statement, the appellant does not give information required under subsection (4)(b) in relation to each of those grounds within the prescribed time, the Secretary of State may determine the appeal without considering any ground as to which the appellant has failed to give such information within that time.

(6) In this section "relevant occupier" means a person who—

- (a) on the date on which the enforcement notice is issued occupies the land to which the notice relates by virtue of a licence in writing; and
- (b) continues so to occupy the land when the appeal is brought.

#### **175 – Appeals: supplementary provisions**

(1) The Secretary of State may by regulations prescribe the procedure which is to be followed on appeals under section 174 and, in particular, but without prejudice to the generality of this subsection, may—

- (a) require the local planning authority to submit, within such time as may be prescribed, a statement indicating the submissions which they propose to put forward on the appeal;
- (b) specify the matters to be included in such a statement;
- (c) require the authority or the appellant to give such notice of such an appeal as may be prescribed;
- (d) require the authority to send to the Secretary of State, within such period from the date of the bringing of the appeal as may be prescribed, a copy of the enforcement notice and a list of the persons served with copies of it.

(2) The notice to be prescribed under subsection (1)(c) shall be such notice as in the opinion of the Secretary of State is likely to bring the appeal to the attention of persons in the locality in which the land to which the enforcement notice relates is situated.

(3) Subject to section 176(4), the Secretary of State shall, if either the appellant or the local planning authority so desire, give each of them an opportunity of appearing before and being heard by a person appointed by the Secretary of State for the purpose.

(4) Where an appeal is brought under section 174 the enforcement notice shall subject to any order under section 289(4A) be of no effect pending the final determination or the withdrawal of the appeal.

(5) Where any person has appealed to the Secretary of State against an enforcement

notice, no person shall be entitled, in any other proceedings instituted after the making of the appeal, to claim that the notice was not duly served on the person who appealed.

(6) Schedule 6 applies to appeals under section 174, including appeals under that section as applied by regulations under any other provisions of this Act.

(7) Subsection (5) of section 250 of the Local Government Act 1972 (which authorises a Minister holding an inquiry under that section to make orders with respect to the costs of the parties) shall apply in relation to any proceedings before the Secretary of State on an appeal under section 174 as if those proceedings were an inquiry held by the Secretary of State under section 250.

### **176 – General provisions relating to determination of appeals**

(1) On an appeal under section 174, the Secretary of State may—

- (a) correct any defect, error or misdescription in the enforcement notice; or
- (b) vary the terms of the enforcement notice

if he is satisfied that the correction or variation will not cause injustice to the appellant or the local planning authority

(2) Where the Secretary of State determines to allow the appeal, he may quash the notice.

(2A) The Secretary of State shall give any directions necessary to give effect to his determination on the appeal.

(3) The Secretary of State—

- (a) may dismiss an appeal if the appellant fails to comply with section 174(4) within the prescribed time; and
- (b) may allow an appeal and quash the enforcement notice if the local planning authority fail to comply with any requirement of regulations made by virtue of paragraph (a), (b), or (d) of section 175(1) within the prescribed period.

(4) If the Secretary of State proposes to dismiss an appeal under paragraph (a) of subsection (3) or to allow an appeal and quash the enforcement notice under paragraph (b) of that subsection, he need not comply with section 175(3).

(5) Where it would otherwise be a ground for determining an appeal under section 174 in favour of the appellant that a person required to be served with a copy of the enforcement notice was not served, the Secretary of State may disregard that fact if neither the appellant nor that person has been substantially prejudiced by the failure to serve him.

### **177 – Grant or modification of planning permission on appeals against enforcement notices**

(1) On the determination of an appeal under section 174, the Secretary of State may—

- (a) grant planning permission in respect of the matters stated in the enforcement notice as constituting a breach of planning control, whether in relation to the whole or any part of those matters or in relation to the whole or any part of the land to which the notice relates;
- (b) discharge any condition or limitation subject to which planning permission was granted;
- (c) determine whether, on the date on which the appeal was made, any existing use of the land was lawful, any operations which had been carried out in, on, over or under the land were lawful or any matter constituting a failure to comply with any condition or limitation subject to which planning permission was granted was lawful and, if so, issue a certificate under section 191.

(1A) The provisions of sections 191 to 194 mentioned in subsection (1B) shall apply for the purposes of subsection (1)(c) as they apply for the purposes of section 191, but as if—



(a) any reference to an application for a certificate were a reference to the appeal and any reference to the date of such an application were a reference to the date on which the appeal is made; and

(b) references to the local planning authority were references to the Secretary of State.

(1B) Those provisions are: sections 191(5) to (7), 193(4) (so far as it relates to the form of the certificate), (6) and (7) and 194.

(2) In considering whether to grant planning permission under subsection (1), the Secretary of State shall have regard to the provisions of the development plan, so far as material to the subject matter of the enforcement notice, and to any other material considerations.

(3) The planning permission that may be granted under subsection (1) is any planning permission that might be granted on an application under Part III.

(4) Where under subsection (1) the Secretary of State discharges a condition or limitation, he may substitute another condition or limitation for it, whether more or less onerous.

(5) Where an appeal against an enforcement notice is brought under section 174, the appellant shall be deemed to have made an application for planning permission in respect of the matters stated in the enforcement notice as constituting a breach of planning control.

(5A) Where-

(a) the statement under subsection (4) of section 174 specifies the ground mentioned in subsection (2)(a) of that section;

(b) any fee is payable under regulations made by virtue of section 303 in respect of the application deemed to be made by virtue of the appeal; and

(c) the Secretary of State gives notice in writing to the appellant specifying the period within which the fee must be paid,

then, if the fee is not paid within that period, the appeal, so far as brought on that ground, and the application shall lapse at the end of that period.

(6) Any planning permission granted under subsection (1) on an appeal shall be treated as granted on the application deemed to have been made by the appellant.

(7) In relation to a grant of planning permission or a determination under subsection (1) the Secretary of State's decision shall be final.

(8) For the purposes of section 69 the Secretary of State's decision shall be treated as having been given by him in dealing with an application for planning permission made to the local planning authority.



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Development Control Group  
 South Lakeland District Council  
 South Lakeland House  
 Lowther Street  
 KENDAL, Cumbria LA9 4DL

**PLAN REFERRED TO:**  
**339520 477479**

**Lingwood Park**  
**Cartmel Road**  
**Grange-Over-Sands**  
**LA11 7QA**

Scale 1:1250

September 2016



Photo 1



06/07/2015 04:40 PM